Inequality, Education, and Skills: The Story of US Inequality Ideas in the History of Chicago Economics

Thomas S. Coleman

University of Chicago Harris

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We all have an intuition inequality is important

• An important social and political issue

Income and welfare

• How much we have, as individuals or families, helps determine our welfare – how well (or poorly) we can live

Opportunities and achievements

• How much earn, our educational and career opportunities and achievements, can influence our well-being beyond wages and earnings

Before jumping to conclusions, however, ket's look at some of the data

• Much of what we think we know may not be right

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## U.S. INEQUALITY since 1980s

Some puzzles and popular (but wrong) narratives

- 1) Top 1% does not take everything top grows, but so does bottom
- **2** Taxes are *not* regressive tax policy has mitigated rising income inequality
- **3** Rising inequality *not* business and "capital" labor and human capital

Why are these narratives so resonant today?

- Reflect a sense we all have inequality has risen
- Incorrect narratives supported by (flawed) work (Piketty, Saez, Zucman)

Correct answers are important if we want the right policies

- Simple solutions (tax the rich, break up corporations) not supported by data
- More complicated education and human capital
- Value in careful attention to *data*, *methodology*, and *theory*

This work is hard - good and careful work is always hard

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# Today: (3) Education, Skills, and Inequality

## U.S. INEQUALITY since 1980s

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- 1 Top 1% does not take everything top grows, but so does bottom
- 2 Taxes are not regressive tax policy has mitigated rising income inequality
- **③** Rising inequality not business and "capital" labor and human capital

Today, focus on (3): Education, Skills, and Inequality

- Causes and mechanisms of inequality crucial for policy
- If "monopoly power and top executive bonuses", might solve by breaking up corporations and taxing the rich
- If "education and skills" then focus on early childhood, families, human capital, schools

Evidence points to education and skills, not monopoly and executive pay

• As causes for inequality – monopoly power may (and does appear to be) very important for other reasons, just *not* inequality

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- **2** Taxes are *not* regressive tax policy has mitigated rising income inequality
- Rising inequality *not* business and "capital" labor and human capital
  Today, focusing on only (3)
  - Planning spring mini-course to examine some of the other issues

Other resources

- These slides will be available on Harris *Center for Economic Policy* page, and http://www.hilerun.org/econ/chicagohistory/index.html
- Recent paper discussing some of these issues: https://papers.ssrn.com/sol3/papers.cfm?abstract\_id=3985601

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- Narrative 3: All About Human Capital and Education (Not Financial Capital) Long Sweep of Inequality: It is All Skills and Education Recent Income Growth is Labor Not Capital Conclusion: Focus on Education, Skills, Human Capital
- Narrative 1: Puzzles, But Top 1% Does Not Take It All Puzzle in Measuring Top 1% – Who Is Right?
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1 Narrative 3: All About Human Capital and Education (Not Financial Capital) Long Sweep of Inequality: It is All Skills and Education Recent Income Growth is Labor Not Capital Conclusion: Focus on Education, Skills, Human Capital

Narrative 1: Puzzles, But Top 1% Does Not Take It All Puzzle in Measuring Top 1% – Who Is Right?

**3** Solving the Top 1% Puzzle: Methodology and Data

Framework Metrics & Data Sources Which Income? Labor Income vs Market Income vs Transfers vs Taxes Measurement Unit (Person vs Household) Consensus: Top 1% Share Has Increased, Less Than Piketty, Saez, Zucmar

**4** Narrative 2: Taxes Are Progressive

**6** Conclusion

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## Long Sweep of Inequality: Education



Piketty, Saez, Zucman (2019), data appendix, National Income Pre-Tax, Equal Split Adults



Autor, Goldin, Katz. 2020. "Extending the Race between Education and Technology." AEA Papers and Proceedings

Look at Piketty & Saez "Top 1%"

• Overstates recent shares, but long history right

"Great Compression" and rebound of 20<sup>th</sup>c:

- Early 20<sup>th</sup>c: falling
- Middle 20<sup>th</sup>c: low
- Late 20<sup>th</sup>c (since 1980s) rising

Education "premium" matches inequality Wage ratio:  $W_{college}/W_{HS}$  – measured in logs

- In 1915, about 1.9 (exp(0.65)) college earns 90% more
- By 1950, down to 35%
- By 2010, back up to 85%

Kevin Murphy (Chicago) and Lawrence Katz (Harvard) applied fundamental supply / demand framework to this problem (1992, *Qtly J of Econ*)

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## Strong Evidence: Inequality is Education-Related



Autor, Goldin, Katz. 2020. "Extending the Race between Education and Technology." AEA Papers and Proceedings



Years of Schooling, by Birth Cohort: Autor, Goldin, Katz. 2020. "Extending the Race between Education and Technology." AEA Papers and Proceedings

Education "premium" drives much of inequality

Wage ratio:  $W_{college}/W_{HS}$  – measured in logs

- In 1915, about 1.9 (exp(1.65)) college earns 90% more
- By 1950, down to 35%
- By 2010, back up to 85%

First half of 20th c: education grew strongly

- Technology was growing, increasing demand for skilled workers
- But supply of workers increased so much, pushed down wage
- "Great Compression" in middle of 20th c

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Until birth cohort 1949: flat

## A Simple Supply & Demand Story

Technological change shifts demand curve out

- ullet ightarrow increased demand for skilled workers
- Occurs all the time early and late 20<sup>th</sup> c

Increasing Supply of Skills (faster than Demand)

- IF supply shifts out faster , pushes wage down
- Seems to have happened 1900-1960

Increasing Demand for Skills (faster than Supply)

- Pushes college wage up (if supply shifts slowly)
- Presumably happening now (since 1980)





# A Simple Supply & Demand Story

Puzzle: why did supply shift out in early, but not late?

- Workers respond to higher wages both early and late 20<sup>th</sup> c, workers shift *along* supply curve
- Don't confuse "moving along curve" and "shift of the curve" (I did in first thinking about this)

Shift of the curve is different - something shifted curve

- Change in preferences?
- Decreased costs of education?
- Probably High School Movement





# Education, Skills, Human Capital: Good News / Bad News

Good News: It's Education, Skills, and Human Capital

• This can be solved

Bad News: It's Education, Skills, and Human Capital

• It's not easy to solve

I am going to speculate (based more on gut feeling than hard evidence)

- Early 20<sup>th</sup> c: Easier to shift supply curve provide HS and formal schooling – "build it and they will come"
- 21<sup>st</sup> c: Harder to shift supply curve human capital and non-cognitive skills (grit, determination, just turning up at work) more important
- Early childhood crucially important



# If It Is Education, Then It Is Children & Families

James Heckman (at Chicago) has been working on this for many years the shortfalls in achievement in the twenty-first century among all groups stem from shortfalls in education and on-the-job training as well as cognitive and personality traits – not in the rewards accorded those skills American society is divided into affluent haves and under-privileged havenots, with differences in skills accounting for most of the disparity

Three issues he emphasizes:

- Soft skills matter
- 2 Skill formation in early childhood is critical
- **3** Families matter

Connection between early childhood environment and family, and later life outcomes, is very strong.

- Early investments are self-reinforcing, so that a small investment early can have a large and lasting effect later in life
- Remediating poor early childhood environment (lack of early investment) becomes costly later (say in middle school or high school)

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## Recent Income Growth – Labor or Capital?

Piketty, Saez, Zucman claim virtually all income growth since 2000 is "capital": almost all the 2000-2014 growth of average national income ... stems from the rise of capital income (PSZ 2018)

and that most went to top 1%

- Top 1% pretax income share: labor vs. capital income 20% 15% % of national income Capital income 10% 5% Labor income 0% 913 918 948 968 973 1978 988 993 998 998 998 003 003 923 928 933 938 943 953 958 963 1983 Source: Appendix Table II-B2b
- Share of top 1% income due to Capital vs Labor
- Since 2000, labor flat, capital increasing

FIGURE VIII

## Multiple Studies on Top Entrepreneurial Income

## Smith, Yagan, Zidar, Zwick (2019 QJE)

- IRS personal tax returns (1040) Statistics of Income stratified sample
- IRS pass-through business income (S-corp 1120S, partnership 1065) matched with personal income(1040)
- Guvenen & Kaplan (2017 WP, publication ??)
  - IRS SOI & Social Security Administration labor income
  - Complement SYZZ in finding surge of top pass-through income
    - IRS (all income) & SSA (wage income) diverge at very top top 0.1%+
- Part of an explosion of studies using administrative data
  - Administrative data deepens our understanding
  - Recent very good work on combining survey & administrative data
  - Supplement rather replacing survey data (such as CPS)
- CPS & IRS Top Share results largely consistent
  - Bricker (2016 Brookings), Burkhauser et al. (2012 RES), Larrimore et al. (2017 WP, JPE?)
- Not discussing today: Wealth shares
  - Valuable new work combining survey (Survey Consumer Finances) and IRS
  - Continues trend of finding problems with work of Piketty, Saez, Zucman

## Understand Labor vs Capital: Corporate Structure & Taxes

Require background knowledge of Corporate Structure and Business Taxation

• Seems tedious, but actually interesting and important

What do you think of when I talk about a Business or Corporation?

- A company like IBM or Amazon or Google large, many employees, owned arms-length by investors
- This is a C Corporation a separate legal entity, taxed and managed separately from owners

Vast majority of businesses – and most top income earners – are *Pass-Through Entities* 

- S-Corporations (LLC) or Partnership or Sole Proprietorship
- Activities such as lawyer, doctor, dentist, consultant

What is S-Corp and Partnership or Sole Proprietor?

- Usually (but not always) small.
- Usually closely-held managed by the owner(s)

Not hard to start – I have started a Ltd. (UK), a Co. (US), and an LLC (US)

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## Pass-Through Taxation vs C-Corp Taxation

For discussion of Labor vs Capital, two crucial facts

- Pass-Throughs Important: Large fraction (more than half?) of business income
- Pass-Throughs taxed at *Individual* level (regular 1040) rather than at *Entity* level (corporation)

An S-Corp (LLC) is a legal entity (separate from the owner) but for Tax purposes it does not exist

• All profits flow through to the owner's personal income tax form

Important implications

- Depending on tax rates for C-Corp vs Individual, may make sense to set up business as C-Corp or Pass-Through
  - Before 1986 TRA: C-Corp better deal
  - After 1986 TRA: Pass-Through (S-Corp, Partnership) better
  - After 1986, many businesses re-organized, and personal income (particularly Top 1%) went up due to tax rules, not economics
- Owners of Pass-Through don't really care if pay themselves high wage (low profit) or low wage (high profit)
  - Distinction between wages and profits sort-of disappears

Piketty, Saez, Zucman don't seem to understand these issues , and the set is the set of the set of

## Wages & Business Income in Top 1%

#### From PSZ data on Top 1% source of income

- 1960-1986: rise of wages
- 1986-present: rise of business income



Image: A math a math

Dramatically shows effect of 1986 TRA

• SYZZ argue much of post-1986 (and post-2000) growth in business (pass-through) income is returns to human capital

## Smith, Yagan, Zidar, Zwick Argue it is Labor

Recent work by Smith, Yagan, Zidar, Zwick (QJE) argues much of top income is returns to human capital. "Three Facts" about growth of top entrepreneurial income:

- Late 20th c, large rise in wage income, then nonwage income post-2000
- "the vast majority of rising top nonwage income came in the form of business income"
- "within business income, most of the growth took the form of pass-through income"

SYZZ show that most (75%) of pass-through is attributable to human capital

- Supports the argument that much rising inequality (since 1970) due to human capital: rising relative demand for skills
- Argues against "Capital in the 21st Century"

Argues pretty strongly that recent rise is labor (not capital)

• Piketty, Saez, Zucman seem mistaken

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An important set of facts and ideas, that we should all know

- Not the only cause, by any means
- But apparently an important cause

Does not lead to easy solutions

• Educations, Skills, Human Capital take time and investment

Good policy requires good evidence and theory

Image: A matrix

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## Puzzles in Measuring Top 1% – Who Is Right?

#### Well-known Piketty & Saez results:

- Earnings of top 1% from 10% to 23%
- The top 1% took roughly 60% of the growth in earnings

	Piketty & Saez (Average, \$2018)				
	per 100 Top 1% % shar				
	people				
1979	\$4,522,500	\$464,891	10.3%		
2014	\$5,920,500	\$5,920,500 \$1,336,033 <b>22.6</b> %			
Change	\$1,398,000	\$871,142	62.3%		

#### But Auten & Splinter find very different:

- Earnings of top 1% from 7% to 9%
- The top 1% took roughly 11% of the growth in earnings

Auten & Splinter (Avg, \$2018)				
per 100 people	Тор 1%			
\$2,923,071	\$210,870	7.2%		
\$4,960,618	\$428,505	8.6%		
		10.7%		

And things get worse – much worse – measure income growth

Average Real Income Growth, 1979-2014		Тор 1%
PSZ Fiscal Income		187.4%
		104.6%

- Bottom half: did average go down by 37.8% or up by 59.3%?
- Clearly not *down* by almost 40% just silly

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Average Real Income Growth, 1979-2014	Bottom 50%	50- 90th	90- 99th	Тор 1%
PSZ Fiscal Income	-37.8%	6.5%	54.0%	187.4%
AS After-tax	59.3%	68.8%	83.2%	104.6%

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## Who Is Right? Short Answer & Long Answer

#### Short Answer: Auten & Splinter are right

• Top 1% rose, but not so much; Bottom grew, but much less than top

Long Answer: Takes us on a long & wonderful journey to understand income

- What is income? Wages only? Labor income? All earnings? Transfers?
  - No right or wrong. Depends on *why* we are looking at income? Job prospects? How much we can consume?
- Income for who? The individual who earns income? The family? Tax unit?
- How do we measure? Administrative (tax returns)? Survey (CPS)?
- Taxes before or after? Are taxes progressive or regressive?

	Piketty & Saez (Average, \$2018)			
	per 100 Top 1%		% share	
	people			
1979	\$4,522,500	\$464,891	10.3%	
2014	\$5,920,500	\$1,336,033	22.6%	
Change	\$1,398,000	\$871,142	62.3%	

Auten & Splinter (Avg, \$2018)				
per 100 Top 1% % sha				
people				
\$2,923,071	\$210,870	7.2%		
\$4,960,618	\$428,505	8.6%		
\$2,037,548	\$217,635	10.7%		

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Average Real Income Growth, 1979-2014	Bottom 50%	50- 90th	90- 99th	Тор 1%
PSZ Fiscal Income	-37.8%	6.5%	54.0%	187.4%
AS After-tax	59.3%	68.8%	83.2%	104.6%

## Outline

Narrative 3: All About Human Capital and Education (Not Financial Capital) Long Sweep of Inequality: It is All Skills and Education Recent Income Growth is Labor Not Capital Conclusion: Focus on Education, Skills, Human Capital

Narrative 1: Puzzles, But Top 1% Does Not Take It All Puzzle in Measuring Top 1% – Who Is Right?

#### Solving the Top 1% Puzzle: Methodology and Data Framework

Metrics & Data Sources Which Income? Labor Income vs Market Income vs Transfers vs Taxes Measurement Unit (Person vs Household) Consensus: Top 1% Share Has Increased, Less Than Piketty, Saez, Zucman

- **4** Narrative 2: Taxes Are Progressive
- **6** Conclusion

## Three Pillars of Income Distribution Framework

Analytical & methodological framework in which to place empirical studies

Necessary for comparing across studies – and understanding results

Three pillars for Framework

- Metric e.g. Top 1%, or Gini
- Source e.g. CPS (survey) or Tax data (administrative)
- Income the important one
  - Type: wages vs all labor earnings vs transfers vs taxes
  - Coverage: tax income (60% of national income) or all income
  - Measurement / Sharing Unit Tax return vs person vs household – very tricky here



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With this, seemingly-contradictory studies can be reconciled

# Punchline: It is Income Definition and Measurement Unit

- Metric Important but easy
- Source seems important but not
- Income definition the big one often "depends on the question" (rather than "right" vs "wrong")
- Measurement Unit obscure & confusing but crucial – both empirically & for economic analysis

My conclusion?

 Empirical studies consistent when compare same income definition and measurement unit Except Piketty, Saez, Zucman – problems



- Inequality has increased since 1970s, but less than claimed by some
- Income growth throughout distribution, not only at the top
- At top: growth largely driven by human capital (not financial capital)
- At bottom: growth supported by government transfers

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Framework

#### Metrics & Data Sources

Which Income? Labor Income vs Market Income vs Transfers vs Taxes Measurement Unit (Person vs Household) Consensus: Top 1% Share Has Increased, Less Than Piketty, Saez, Zucma

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**6** Conclusion

**Overall Distribution** 

- Gini, Generalized Entropy & Theil measures (mean log deviation, coeff of var'n)
- Decile ratios (80:20 or 90:10)
- Standard Deviation of Log Income

Growth

- Median or other quantiles
- Average of quantile income
- Decile (Percentage) shares, Top %
  - Percent of total income earned by top 10% or 1%, or bottom 10%
  - Very popular now

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## Data Sources: Survey vs Administrative

Some big (and important) innovations, particularly past 20 years

• Administrative datasets, such as IRS (Tax) or SSA (earnings)

Two biggest sources

- CPS: Current Population Survey.
  - Monthly (weekly earnings) and annual (annual earnings ASEC)
  - Relatively small sample (30k per month?)
  - Top-coding problems top incomes masked for confidentiality
- IRS: Tax data
  - Large sample, well-measured at the top
  - Important: Income definition changes over time (consistency problems)
  - *Important*: Taxable income may not match what we want to measure (e.g. tax-exempt income)

My reading of literature:

- Expect possible large differences due to source, but actually no big differences
- Differences due to: 1) Income type (e.g. wages vs all earnings vs after tax & transfers); 2) Coverage (how much of economy is covered); 3) Consistency of measurement over time

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#### Consider two dimensions:



Coverage (completeness & consistency)

Type: different types for asking different questions

- Equality of job market opportunity and outcome: wages
- Equality of welfare and well-being: total income including transfers and taxes

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#### Consider two dimensions:



Coverage (completeness & consistency)

Coverage: how much of the relevant income is captured by our source

• Tax (Fiscal) income covers roughly 60% of total national income

• Equality of welfare and well-being: total income including transfers and taxes Examine Piketty, Saez, Zucman vs Auten & Splinter to understand issues

#### PS Fiscal: tax returns, not corrected for tax law (or marriage rate) changes

- Original tax return (administrative) analysis reinvigorated inequality measurement
- Focused on "Top 1% share" grew from 10.3% to 22.6%
- Look at "Overall" and "Bottom 50%" fundamental problems
- Overall misses large components of income grows too slowly overall GDP & Nat Inc grows about 76%
- Bottom 50% "down 37.8%" is just silly that never happened

#### Coverage

Туре	FISCAL	FISCAL	NATIONAL
	(tax returns)	(adjusted)	INCOME
	Wages	Wages	Wages
	Business	Business	Business
	earnings	earnings	earnings
	Capital	Capital	Capital
	income	income	income
	Transfers	Transfers	Transfers
	Taxes	Taxes	Taxes

Avg Real Grth, 1979-2014	Overall	Bottom 50%	50- 90th	90- 99th	Тор 1%
PS Fiscal	30.9%	-37.8%	6.5%	54.0%	187.4%
PSZ Pre-Tax	57.2%	0.9%	43.2%	78.8%	175.6%
PSZ After-tax		19.6%			176.1%
AS Pre-Transf					157.1%
					156.8%
					104.6%

Coleman (UChicago Harris)

PSZ Pre-Tax: expand coverage (along horizontal), including income not collected on tax returns (and marriage) – but no correction for tax law changes

- Addresses many criticisms of original analysis
- Income per *adult* not per person adjusts for marriage rates by not family size
  - "Overall" grows 57% but if adjust by no. of *people* then up to 70%

PSZ After-Tax: expand *type* of income (down vertical) by including transfers and taxes

- Best measure of the economic resources available for consumption, savings
- Shows "progressivity" bottom 50% goes from 0.9% to 19.6% growth due to taxes & transfers

Coverage

	FISCAL (tax returns)	FISCAL (adjusted)	NATIONAL INCOME	Avg Real Grth, 1979-2014	Overall	Bottom 50%	50- 90th	90- 99th	Тор 1%
Туре	Wages	Wages	Wages	PS Fiscal	30.9%	-37.8%	6.5%	54.0%	187.4%
	Business	Business	Business	PSZ Pre-Tax	57.2%	0.9%	43.2%	78.8%	175.6%
	earnings	earnings	earnings	PSZ After-tax	57.2%	19.6%	48.5%	74.5%	176.1%
	Capital	Capital	Capital	AS Pre-Transf	70.9%	26.9%	63.3%	93.2%	157.1%
	Transfers	income Transfers	income Transfers	AS Transf					156.8%
	Taxes	Taxes	Taxes						104.6%

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AS Pre-Tax: as for PSZ, expand coverage, but differs from PSZ in two important respects, both on coverage

- Adjusts Fiscal (tax) income, changes in income definition & incentives, particularly TRA86
  - Before 1986: strong incentive for businesses to keep income in Corp (Sched C)
  - After 1986: strong incentive for pass-through business (Sched S or partnership)
  - Change reporting of income as personal, not change in underlying business
  - Small businesses (doctors, dentists, plumbers) are important in US economy
- Expanding from fiscal to NI many small differences, seem more careful than PSZ
- "Bottom 50%" 26.9% vs PSZ 0.9% my judgment: AS more reliable

Coverage

FISCAL

(adjusted)

Wages

Business

earnings

Capital

income

Taxes

NATIONAL

INCOME

Wages

Business

earnings

Capital

income Transfers

Taxes

FISCAL

(tax returns)

Wages

Business

earnings

Capital

income

Taxes

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AS Transf	80.2%	58.5%	71.2%	95.7%	156.8%
					104.6%

Image: A math a math

Type

AS Transf: includes transfers (cash & non-cash) – Social Security, refundable tax credits, Medicaid, SNAP

- Overstates national income (transfers are credited, but not paid by taxes)
- Better measure of economic income (before taxes)

#### AS After-Tax: nets out taxes

- "Bottom 50%" grows substantially, top 1% reduced
- Shows taxes as progressive, largely because of transfers and reduced taxation at bottom of distribution
- Other work indicates importance of *Earned Income Tax Credit* acting as government subsidy to low-wage work

	FISCAL (tax returns)	FISCAL (adjusted)	NATIONAL	A 1
Туре	Wages	Wages	Wages	F
	Business earnings	Business earnings	Business earnings	F
	Capital income	Capital income	Capital income	F
	Transfers	Transfers	Transfers	-
,	Taxes	Taxes	Taxes	4

Avg Real Grth,	Overall	Bottom	50-	90-	Тор
1979-2014		50%	90th	99th	1%
PS Fiscal	30.9%	-37.8%	6.5%	54.0%	187.4%
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#### Coverage

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## Why Unit - Return vs Person vs Household - Is Important

# Measurement / Sharing Unit Critically Important – But messy and confusing TAX RETURN EXAMPLE: Change filing states $\rightarrow$ Change Top 1% Share

- Fraction by Return: Simply filing different forms changes Top 1% Share
- Before: 4 tax units, 2 lo & 2 hi, 2 people each, 67% income in Top Half
- After: have the bottom 2 units file single no other change

• 6 tax units, but people pushed up: 75% income in Top Half

Bottom Files Jointly					Fraction
Tax Unit	1	2	3	4	2/4
Income in Top 50%	\$10	\$10	\$20	\$20	40/60
People in Top 50%	2	2	2	2	4/8

Bottom Files Singly Tax Unit	1a	1b	2a		
	\$5	\$5	\$5		45/60
People in Top 50%	1	1	1		

Why important? US marriage rates at bottom have gone down (top remained)

	1960	2015		
	69%		Exactly as in tables	
Гор 1%				

## Why Unit - Return vs Person vs Household - Is Important

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Bottom Files Singly							
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People in Top 50%	1	1	1	1	2	2	5/8

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## Why Unit - Return vs Person vs Household - Is Important

Measurement / Sharing Unit **Critically Important** – But messy and confusing **TAX RETURN EXAMPLE**: Change filing states  $\rightarrow$  Change Top 1% Share

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Bottom Files Jointly					Fractior
Tax Unit	1	2	3	4	2/4
Income in Top 50%	\$10	\$10	\$20	\$20	40/60
People in Top 50%	2	2	2	2	4/8

Bottom Files Singly Tax Unit	1a	16	2a	2h	3	4	3/6
Income in Top 50%	\$5	\$5	\$5	\$5	\$20	\$20	45/60
People in Top 50%	1	1	1	1	2	2	5/8

Why important? US marriage rates at bottom have gone down (top remained)

	1960	2015	
Everyone	69%	39%	Exactly as in tables
Top 1%	90%	86%	

# Writing Income Distribution to Highlight Income / Sharing Unit

To illuminate problem, need to write out income distribution:

$$Total \ Income = \sum_{t=1}^{N} \underbrace{I(t)}_{income \ unit} \cdot \underbrace{w(t)}_{size \ adjust} \cdot \underbrace{g_n(t)}_{count \ units} \cdot \underbrace{g_l(t)}_{unit \ wt}$$

- I(t) is the income, measured for a Tax Return or Household or Person
- $g_n(t)$  allows us to count tax returns  $(g_n(t) = 1)$  or people  $(g_n(t) = n, 1 \text{ or } 2 \text{ or } 3 \text{ people})$
- w(t) controls how income is "shared" across unit
  - w(t) = 1 "full sharing" (each person gets full tax return income) seems odd, but simply assumes full returns to scale
  - w(t) = 1/n "equal sharing" seems natural, but  $\Rightarrow$  no RTS within tax unit (household)
  - $w(t) = 1/\sqrt{n}$  "square-root sharing" is commonly used in empirical work
- $g_l(t)$  needed to ensure total income sums properly:  $w(t) \cdot g_n(t) \cdot g_l(t) = 1$
- Of course, need to re-rank (sort) incomes by  $I(t) \cdot w(t)$

Allows us to examine and compare sorting / ranking / Top share by Tax Returns vs People

- Provides framework for argument between Auten & Splinter vs Piketty, Saez, Zucman
- PS(2003) use  $g_n(t) = 1 \& w(t) = 1$ : Unit = Return: Ranking and Shares by Tax Return
- PSZ(2019) use  $g_n(t) = n \& w(t) = 1/n$ : Unit = People: Ranking and Shares by People
- A&S use g<sub>n</sub>(t) = n & w(t) = 1: Unit = People: Ranking Income by Tax Return and Shares by People – equivalent to full sharing or full economies of scale = + < = + </li>

## Example of Returns vs People – People More Appealing

$$Total \ Income = \sum_{t=1}^{N} \underbrace{I(t)}_{income \ unit} \cdot \underbrace{w(t)}_{size \ adjust} \cdot \underbrace{g_n(t)}_{count \ units} \cdot \underbrace{g_l(t)}_{unit \ wt}$$

• Income *I*(*t*) measured for the *Tax Return* (Tax Unit)

Counting Unit = Return

Returns	1a	1b	2a	2b	3	4	%
Income	\$5	\$5	\$5	\$5	\$20	\$20	45/60
w(t)	1	1	1	1	1	1	
$g_n(t)$	1	1	1	1	1	1	3/6
$g_l(t)$	1	1	1	1	1	1	

- Measures fraction of returns in Top 50%
- Not "wrong" but probably not what we think of as "Top Share"

Counting Unit = People, Full Sharing

People	1a	1b	2a	2b	3	4	%
Income	\$5	\$5	\$5	\$5	\$20	\$20	40/60
w(t)	1	1	1	1	1	1	
$g_n(t)$	1	1	1	1	2	2	4/8
$g_l(t)$	1	1	1	1	1/2	1/2	

- Measure fraction of *People* in Top 50%
- Probably closer to what we think of, but a little odd to assign (share) full income

Assigning (sharing) full income to everyone on tax return (w(t) = 1) seems a little odd

• But, effectively, do that in original tax return analysis ("Unit=Return")

Example: Individual return @\$18, joint return @\$20.

- Individual return ranked below joint return
- "Equal sharing" of joint income (\$10 each) would rank individual return higher

Number of household members	Household income	H in	ousehold come per person	Eq	quivalence scale	Number of household members	Household income	Ho inc	ousehold come per person	Eq	uivalence scale
[a]	[b]		[b]/[a]	[b	]/sqrt([a])	[a]	[b]		[b]/[a]	[b]	/sqrt([a])
1	100,000	\$	100,000	\$	100,000	1	57,735	\$	57,735	\$	57,735
2	100,000	\$	50,000	\$	70,711	2	81,650	\$	40,825	\$	57,735
3	100,000	\$	33,333	\$	57,735	3	100,000	\$	33,333	\$	57,735
4	100,000	\$	25,000	\$	50,000	4	115,470	\$	28,868	\$	57,735
5	100,000	\$	20,000	\$	44,721	5	129,099	\$	25,820	\$	57,735
6	100,000	\$	16,667	\$	40,825	6	141,421	\$	23,570	\$	57,735

• There are economies of scale when multiple people share a household

- Example: the rent on a two-bedroom apartment is generally less than twice the rent of a one-bedroom apartment
- Standard practice: to calculate per-person income from household income, the equivalence scale divides by the square root of the number of household members
- It is possible to use more sophisticated equivalence scales References??

## Continuing with Income Sharing = 1

$$Total \ Income = \sum_{t=1}^{N} \underbrace{l(t)}_{income \ unit} \cdot \underbrace{w(t)}_{size \ adjust} \cdot \underbrace{g_n(t)}_{count \ units} \cdot \underbrace{g_l(t)}_{unit \ wt}$$

Assigning (sharing) full income to everyone on tax return (w(t) = 1) seems a little odd

But, effectively, do that in original tax return analysis ("Unit=Return")

• Important for understanding debate between Piketty, Saez, Zucman vs Auten & Splinter Example: Individual return @\$18, joint return @\$20.

- Individual return ranked below joint return
- "Equal sharing" of joint income (\$10 each) would rank individual return higher

Counting Unit = Return, no re-ranking

Returns	1	2	xa	xb	3	4	%
Income	\$10	\$10	\$18	\$18	\$20	\$20	58/96
w(t)	1	1	1	1	1	1	
$g_n(t)$	1	1	1	1	1	1	3/6
$g_l(t)$	1	1	1	1	1	1	
n	2	2	1	1	2	2	

\$20 Returns at Top by Return Income

Counting Unit = *People*, yes re-ranking

1	2	3	4	xa	4	%
\$5	\$5	\$20	\$20	\$18	\$18	56/90
1	1	1/2	1/2	1	1	
1	1	1	1	1	1	3/6
1	1	2	2	1	1	
2	2	2	2	1	1	

• \$18 Returns "richer" per person

## Some Common Alternatives



Tax Returns

- Original Piketty Saez (2003): I(t) by return; w(t) = 1;  $g_n(t) = 1$
- Piketty, Saez, Zucman (2019): I(t) by return; w(t) = 1/n;  $g_n(t) = n$
- Auten & Splinter (2018): I(t) by return; w(t) = 1;  $g_n(t) = n$
- Auten & Splinter (2019): I(t) by return;  $w(t) = 1/\sqrt{n}$ ;  $g_n(t) = n$
- CBO: I(t) by return;  $w(t) = 1/\sqrt{n}$ ;  $g_n(t) = n$  (I think)

CPS and other survey data:

- Bureau of the Census HH income I(t) by household; w(t) = 1;  $g_n(t) = 1$
- Census Personal Income: I(t) by individual; w(t) = 1;  $g_n(t) = 1$
- Ellwell, Burkhauser, others: I(t) by household;  $w(t) = 1/\sqrt{n}$ ;  $g_n(t) = n$

Currently working (with help from Alejandra) on building a database of various studies

## How to Think About Alternatives

$$Total \ Income = \sum_{t=1}^{N} \underbrace{I(t)}_{income \ unit} \cdot \underbrace{w(t)}_{size \ adjust} \cdot \underbrace{g_n(t)}_{count \ unit \ wt \ t} \cdot \underbrace{g_l(t)}_{unit \ wt}$$

Less about "Right vs Wrong" than "What does this tell us?"

• I would say analysis by tax return (original P&S,

I(t) by return; w(t) = 1;  $g_n(t) = 1$ ) not very useful

Different views focus on different questions:

• Welfare and Consumption: look at household or tax unit income, count by individuals, size adjust / share in some way:

I(t) by return;  $w(t) = ?; g_n(t) = n$ , income including transfers, after taxes

- Size adjustment makes a difference (w(t) = 1; w(t) = 1/n; w(t) = 1/√n) but I think differences not large
- Difference between PSZ (w(t) = 1/n) vs AS (w(t) = 1) seems to be more about income definition
- Census published HH income measures use *I(t)* by HH; w(t) = 1; g<sub>n</sub>(t) = 1 which has same issue as original PS – why houses rather than people?
- Labor market outcomes, look at I(t) by individual; w(t) = 1; g<sub>n</sub>(t) = 1, Labor market or earnings
  - Focus on individuals and market outcomes rather than welfare, < > >

## Sharing: Piketty, Saez, Zucman vs Auten & Splinter

#### PS Fiscal: original method, simply count tax returns

- Some returns for 1 person, some 2, some 3+
- Half of returns in top 50%, may be more than half of people (more people married at top)
- Problem with comparing across time: marriage rates falling at lower end, not at top pushes income into top

PSZ EqSplit: same income (type and coverage) but different sharing & grouping

- Now group by individuals (so same number of people in bottom and top 50%)
- Share (split) income among people split equally 50/50 (no returns-to-scale)
- Only count adults ignore changes in HH size
- Honestly, I don't fully understand why top growing so fast maybe changing HH size? Coverage

Гуре	FISCAL	FISCAL	NATIONAL
	(tax returns)	(adjusted)	INCOME
	Wages	Wages	Wages
	Business	Business	Business
	earnings	earnings	earnings
	Capital	Capital	Capital
	income	income	income
	Transfers	Transfers	Transfers
	Taxes	Taxes	Taxes

Avg Real Grth, 1979-2014	Overall	Bottom 50%	Тор 1%	Top Share
PS Fiscal	30.9%	-37.8%	187.4%	22.6%
PS EqSplit	44.6%	-26.3%	220.5%	20.6%
PSZ Pre-Tax	57.2%	0.9%	175.6%	18.9%
				14.3%

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#### Coleman (UChicago Harris)

## Sharing: Piketty, Saez, Zucman vs Auten & Splinter

#### PSZ EqSplit: fiscal (tax) income grouping by individuals / equal split income

- Addresses many criticisms of original analysis
- Income per adult not per person adjusts for marriage rates by not family size
  - "Overall" grows 57% but if adjust by no. of *people* then up to 70%

PSZ Pre-Tax: expand coverage (along horizontal), including income not collected on tax returns (and marriage) – but no correction for tax law changes

- Shows how just expanding coverage changes
- Much income from bottom not collected by tax returns

		0	
	FISCAL (tax returns)	FISCAL (adjusted)	NATIONAL
Гуре	Wages	Wages	Wages
	Business earnings	Business earnings	Business earnings
	Capital income Transfers	Capital income Transfers	Capital income Transfers
,	Taxes	Taxes	Taxes

Coverage

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## Sharing: Piketty, Saez, Zucman vs Auten & Splinter

PSZ Pre-Tax: expand coverage (along horizontal), including income not collected on tax returns (and marriage) – but no correction for tax law changes

Starts with non-adjusted fiscal income, expands coverage

#### AS Pre-Tax: also expands coverage, differs from PSZ three ways:

- Starts from *adjusted* fiscal income, making it consistent over time (changes in tax law)
- Different (I think better) assumptions about expanded coverage e.g. underreported income
- Counts number of individuals in HH includes children. Shares by  $\sqrt{n}$ 
  - Income per person grows faster than income per adult HH size has gone down
  - GDP per capita grew 76%

Coverage

уре	FISCAL	FISCAL	NATIONAL
	(tax returns)	(adjusted)	INCOME
	Wages	Wages	Wages
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	earnings	earnings	earnings
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## Outline

Narrative 3: All About Human Capital and Education (Not Financial Capital) Long Sweep of Inequality: It is All Skills and Education Recent Income Growth is Labor Not Capital Conclusion: Focus on Education, Skills, Human Capital

Narrative 1: Puzzles, But Top 1% Does Not Take It All Puzzle in Measuring Top 1% – Who Is Right?

#### Solving the Top 1% Puzzle: Methodology and Data

Framework Metrics & Data Sources Which Income? Labor Income vs Market Income vs Transfers vs Taxes Measurement Unit (Person vs Household) Consensus: Top 1% Share Has Increased, Less Than Piketty, Saez, Zucman

**4** Narrative 2: Taxes Are Progressive

**6** Conclusion

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#### Top 1% share has increased since 1970s

- Originally "Fiscal Income" large increase
- Other researchers find lower Top 1% share than PSZ across the board

Bottom has grown, but less than top

• Supported by taxes and transfers

	Average Growth			Top 1% Share	
	Overall	Bot 50%	Top 1%	1979	2014
PSZ Fiscal	30.9%	-37.8%	187.4%	10.3%	22.6%
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AS Before-Tax	70.9%	26.9%	157.1%	9.5%	14.3%
BEA Before-Tax					14.5%
PSZ After-Tax	57.2%	19.6%	176.1%	8.4%	14.7%
AS After-Tax	70.9%	59.3%	104.6%	7.2%	8.6%
BEA After-Tax					12.4%

Image: A matrix

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## Summary Comparison



#### Figure 1: Top 1% shares of national income

Notes: Adjustments used to estimate Auten-Splinter pre-tax and after-tax income are listed in Tables 1 and 2 and described in detail in the online appendix. Sources: Authors' calculations, and Piketty, Saez, and Zucman (2018, PSZ in figure).

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#### A Narrative 2: Taxes Are Progressive

**6** Conclusion

This is not what most people (myself included) believe

- But it does seem to be true supported by multiple studies
- Blue shows before tax
- Violet shows after tax
- Both Piketty, Saez, Zucman and Auten & Splinter show more growth in bottom 50% *after* taxes & transfers
- I think Auten & Splinter are more reliable, and show a bigger effect

Avg Real Grth, 1979-2014	Overall	Bottom 50%	50- 90th	90- 99th	Тор 1%
PSZ Pre-Tax	57.2%	0.9%	43.2%	78.8%	175.6%
PSZ After-Tax	57.2%	19.6%	48.5%	74.5%	176.1%
AS Pre-Tax	70.9%	<b>26.9%</b>	63.3%	93.2%	157.1%
AS After-Tax	70.9%	59.3%	68.8%	83.2%	104.6%

Supported by evidence from multiple other studies

## Outline

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- **4** Narrative 2: Taxes Are Progressive
- 6 Conclusion

Wealth Distribution

- Important work recently
- Smith, Zidar, Zwick (WP?) is good
- Highlights flaws in work by Saez & Zucman's (surprised?)

## Income mobility over the lifetime

- I like work by Auten, Gee, other co-authors. Also Guvenen, Kaplan, others.
- I am sure many others

Intergenerational mobility (parents / children)

• Prof Heckman, Xi Song know much more about this than I do

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## U.S. INEQUALITY since 1980s

Some puzzles and popular (but wrong) narratives

- () Top 1% does not take everything top grows, but so does bottom
- 2 Taxes are not regressive tax policy has mitigated rising income inequality
- 8 Rising inequality is *not* business and "capital" it is labor and human capital Why are these narratives so resonant today?
  - Reflect a sense we all have inequality has risen
  - Incorrect narratives supported by (flawed) work

Correct answers are important if we want the right policies

- Simple solutions (tax the rich, break up corporations) not supported by data
- More complicated education and human capital
- Value in careful attention to *data*, *methodology*, and *theory*

This work is hard - good and careful work is always hard

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